

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY

PENSACOLA, FLORIDA

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025 AND 2024



ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Escambia County Health Facilities Authority
Pensacola, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of Escambia County Health Facilities Authority (the "Authority"), as of and for the years ended September 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority, as of September 30, 2025 and 2024, and the respective changes in financial position, and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibility of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4-9 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2026, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.



Pensacola, Florida
March 16, 2026

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

The following is a narrative overview and analysis of the Authority’s significant financial activities for the fiscal year ended September 30, 2025.

Historical Information

- The Escambia County Health Facilities Authority (the “Authority”) has been in operation since 1975 after being established by resolution of the Escambia County Board of County Commissioners (the “County”) under the authority granted by Chapter 154, Part III, Florida Statutes. The Authority is constituted as a public instrumentality, and the exercise by the Authority of the powers conferred upon it by Florida law is held to be the performance of an essential public function. The Authority’s operations are overseen by a five-member Board of Directors and by administrative, accounting and legal personnel engaged by the Authority Board. The members of the Board serve four (4) year terms of office and are appointed by the County. The Board members annually designate four of its members to serve in the offices of Chairman, Vice Chairman, Secretary and Assistant Secretary for one-year terms coinciding with the Authority’s fiscal year of October 1 - September 30.
- The Authority’s primary mission is to provide health facilities within its jurisdiction with the means to assist with the development and maintenance of the public health. It accomplishes this mission by providing health care organizations with capital financing at tax exempt rates to fund the facilities and structures needed by the community. The Authority is self-supporting and receives no federal, state or local governmental funding. The Authority receives no tax revenues from any source and has no taxing power. Its operations are funded through revenues generated by its financing activities and investment earnings on its reserves. By law, the Authority must maintain its operations until all of its outstanding bonds have matured and been redeemed.
- The Authority issues tax exempt revenue bonds, notes, and leases (collectively “bonds”) to finance capital projects for non-profit health care organizations under the provisions of Chapter 154 and Chapter 159, Florida Statutes; the Internal Revenue Code of 1986, as amended; and other applicable laws and regulations. The Authority is also called upon from time to time to consider and approve amendments or supplements to the financing documents associated with its outstanding bonds. The Authority is a conduit issuer which means that none of the Authority’s general revenues or assets are pledged to the repayment of the bonds. The health care facilities, on whose behalf bonds are issued (the “Borrowers”), are responsible for payment of principal and interest on the bonds. All of the Authority’s rights and obligations in connection with these bonds are assigned to a corporate trustee pursuant to a Trust Indenture for each issue. The Trustee receives the debt service payments from the Borrowers, makes scheduled payments to the bondholders, and performs such other duties as are set forth in the Indentures.
- Since 1975, the Authority has issued more than \$1,415,000,000 in 35 series of revenue bonds, refunding bonds, or tax-exempt equipment leases, to finance or refinance projects for 12 separate health care organizations. The majority of the bond issues have benefited local hospital systems and their affiliated facilities within the State of Florida.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

Historical Information (Continued)

- In 2004 the Authority established a Charitable Grant Program to provide a source of capital project funding to local non-profit organizations whose operations benefit the health and well-being of Escambia County residents (“Qualified Non-Profits”). In order to receive a capital grant, a Qualified Non-Profit must demonstrate that its regular funding sources are insufficient to allow them to acquire or upgrade their equipment or facilities and meet other program guidelines. The grants are not loans and do not require repayment by the recipient. During the period 2004 – 2011 the Authority awarded more than \$1,500,000 in grants. In fiscal year 2012, the Authority designated \$250,000 from its reserves to fund capital grants over a five-year period commencing October 1, 2013 and ending September 30, 2017. The amount of grant funds available in each of the five fiscal years was \$50,000 and any amounts not awarded carried over to the following fiscal year. There were limits on the size of the grants awarded and other program requirements. The capital grant program did not award all of its designated funds by the end date, which resulted in the Authority approving the continuation of the program through fiscal year 2018 and beyond, subject to funds availability. A mini grant program was established during fiscal year 2015 to provide funds to Qualified Non-Profits for special events, services or projects not involving capital expenditures. The maximum amount of any mini grant is \$2,500. The mini grant fund was capped at \$25,000. See Note 7 for additional information on the charitable grant program.
- Additional information about the Authority, its history, and operations can be found on its website at www.ehealthfinance.org.

Operational Highlights

- On September 30, 2025, the Authority had \$694,000,000 in outstanding bonds. The Authority has received no notice from a Trustee that any Borrower was in default in connection with its obligations to pay debt service payments on its outstanding bonds.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

Operational Highlights (Continued)

- The following table lists the Authority’s outstanding bond issues, the original issue dates, maturity dates, and current amounts outstanding at the end of the fiscal year:

Name of Issue	Issue Date	Maturity Date	Amount on 9-30-2025
\$25,395,000 Escambia County Health FA Revenue Bonds (Azalea Trace, Inc.) Series 2003 B	07/24/03	11/15/29	\$ 10,620,000
Baptist Health Care Corporation Series 2020A	02/12/20	08/15/50	\$ 542,660,000
Baptist Health Care Corporation Series 2020B	02/12/20	08/15/40	\$ 67,645,000
\$155,000,000 Health Care Facilities Revenue Bonds (Baptist Hospital, Inc.) Series 2010A	02/15/10	08/15/36	\$ 73,075,000
TOTAL			\$ 694,000,000

- The Authority’s ongoing five-fiscal year Charitable Grant Program expired on September 30, 2017. On that date, the designated capital grant fund had a balance of \$154,726, and \$7,500 remained in the mini grant fund. The Authority took action at its January 23, 2018, board meeting to continue the grant program indefinitely with the same criteria, subject to funds availability. During fiscal year 2025, no grants were awarded. The Grant fund had a balance of \$4,936 on September 30, 2025 and 2024.
- During fiscal year 2016, the Authority received a restricted gift in the amount of \$370,904 from a local non-profit organization as part of its dissolution distributions. These funds were restricted for use in providing capital grants to local non-profit organizations whose operations benefit the health and well-being of Escambia County residents. The Authority invited qualified non-profit organizations to submit proposals for capital projects to be funded with this restricted gift. Three non-profit organizations submitted proposals for capital projects which would significantly improve each organization’s ability to provide services to its client group. During fiscal years 2017 and 2018, \$320,212 was paid to these three organizations leaving a balance remaining in the restricted fund of \$50,692 at September 30, 2018. In fiscal year 2024, a \$50,000 grant was awarded to a local not for profit entity for vehicles. The remaining funds of \$692 were transferred to the Authority’s charitable grant program to be used in accordance with the charitable grant program, guidelines. The balance of restricted fund was \$0 on September 30, 2025 and 2024. See Note 8 for additional information.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

Operational Highlights (Continued)

- Currently, the Authority funds its operations through bond issuance fees, annual fees derived from past financings, the earnings on its investments, and from funds held in its operating reserve. The Authority adopted an investment policy in accordance with Florida law, and primarily invests its funds in a managed custodial investment account, and in Florida PRIME, the Local Government Surplus Funds Trust Fund operated by the Florida State Board of Administration. At September 30, 2025, 63% of the Authority’s investments were in money market mutual funds and the Florida PRIME, while the remaining 37% were in U.S. Government Obligations, federal agency mortgage-backed securities and corporate bonds held in the managed custodial account.
- At the end of fiscal year 2025, the Authority had net position of \$4,192,593. A majority of the remaining funds are designated as reserved for specific purposes. A reserve of \$2,000,000 was set aside in 2023 to ensure funds for operating expenses of the Authority over the long term (the “Operating Reserve”). The Operating Reserve balance is \$1,919,812 as of September 30, 2025. A reserve fund of \$100,000 is maintained for bond issue contingency funding. The ongoing Grant Program reserve is \$4,936 for capital grants. Net investment in capital assets totaling \$31,179 reflects capital asset activity. The remaining fund balance of \$2,136,666 is classified as undesignated. The Authority determines the levels of these reserves on an annual basis.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority’s basic financial statements. They are: 1) entity-wide financial statements and 2) notes to the financial statements.

Entity-wide financial statements are designed to provide readers with a broad overview of the Authority’s finances in a manner similar to a private-sector business. The Statements of Financial Position present information on all the Authority’s assets and liabilities, with the difference between the two reported as net position. The Statements of Revenues, Expenses, and Changes in Net Position present information showing how the Authority’s net position has changed during the most recent fiscal year end. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the entity-wide financial statements. The notes to the financial statements begin on page 13 of this report.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

Summary of Financial Condition

Escambia County Health Facilities Authority's Net Position

	2025	2024
Current Assets	\$ 4,193,465	\$ 4,088,597
Non-Current Assets:		
Office equipment	-	148
Right-of-use asset	31,179	45,958
Deposits	450	450
	<u>31,629</u>	<u>46,556</u>
Total Assets	\$ 4,225,094	\$ 4,135,153
Current Liabilities		
Accounts payable	928	-
Accrued expenses	394	501
Lease liability - operating	15,313	14,780
	<u>16,635</u>	<u>15,281</u>
Non-Current Liabilities		
Lease liability - operating	15,866	31,178
	<u>15,866</u>	<u>31,178</u>
Total Liabilities	32,501	46,459
Net Position:		
Net investment in capital assets	31,179	46,106
Designated	2,024,748	2,024,748
Undesignated	2,136,666	2,017,840
	<u>4,192,593</u>	<u>4,088,694</u>
Total Liabilities and Net Position	\$ 4,225,094	\$ 4,135,153

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2025 AND 2024
UNAUDITED**

Summary of Financial Condition (Continued)

**Escambia County Health Facilities Authority's Revenues,
Expenses, and Changes in Net Position**

	2025	2024
Operating Revenues	\$ 30,000	\$ 30,000
Operating Expenses	(113,316)	(114,837)
Nonoperating Revenues	187,215	49,975
Change in Net Position	103,899	(34,862)
Net Position - Beginning of Year	4,088,694	4,123,556
Net Position - End of Year	\$ 4,192,593	\$ 4,088,694

At the end of the fiscal year, the Authority had net position of \$4,192,593 which is an increase of \$103,899 from the prior fiscal year. The total operating expenses for the fiscal year were \$113,316. The total nonoperating revenues for the year consisted of investment income.

Total investment income decreased 15.26% from the prior fiscal year. In 2025 and 2024, interest income and realized and unrealized gains and losses from investments exceeded realized and unrealized losses, fees, and other investment costs by \$187,215 and \$220,921, respectively.

Requests for Information

Questions concerning any of the information provided in this report may be directed to the following mailing address or through the Contact Us section of the Authority's website at www.ehealthfinance.org.

Escambia County Health Facilities Authority
Attn: Administrator
P.O. Box 2667
Pensacola, FL 32513-2667

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
STATEMENTS OF FINANCIAL POSITION
SEPTEMBER 30, 2025 AND 2024

ASSETS

	2025	2024
Current Assets:		
Cash and cash equivalents	\$ 2,647,736	\$ 2,283,742
Investments	1,545,729	1,804,669
Prepaid insurance	-	186
Total current assets	4,193,465	4,088,597
Non-Current Assets:		
Capital assets, net of accumulated depreciation	-	148
Right-of-use asset, net of accumulated amortization	31,179	45,958
Deposits	450	450
Total non-current assets	31,629	46,556
Total Assets	\$ 4,225,094	\$ 4,135,153

LIABILITIES AND NET POSITION

Current Liabilities:		
Accounts payable	\$ 928	\$ -
Accrued expenses	394	501
Lease liability - operating	15,313	14,780
Total current liabilities	16,635	15,281
Non-Current Liabilities:		
Lease liability - operating	15,866	31,178
Total Liabilities	32,501	46,459
Net Position:		
Net investment in capital assets	31,179	46,106
Unrestricted:		
Designated for future operations	1,919,812	1,919,812
Designated for bond issue contingencies	100,000	100,000
Designated for charitable grants	4,936	4,936
Undesignated	2,136,666	2,017,840
Total unrestricted net position	4,161,414	4,042,588
Total net position	4,192,593	4,088,694
Total Liabilities and Net Position	\$ 4,225,094	\$ 4,135,153

The accompanying notes are an integral part of these financial statements.

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
YEARS ENDED SEPTEMBER 30, 2025 AND 2024

	2025	2024
Operating Revenues:		
Fees -		
Annual bond fees	\$ 30,000	\$ 30,000
Operating Expenses:		
Accounting and auditing	14,500	14,500
Contract labor	59,054	57,150
Depreciation	148	296
Dues and subscriptions	3,515	1,946
Office expense	11,279	12,801
Rent	18,364	17,206
Seminars, training, and travel	6,456	10,938
Total operating expenses	113,316	114,837
Operating Loss	(83,316)	(84,837)
Nonoperating Revenues (Expenses):		
Investment income	187,215	220,921
Grants	-	(170,946)
Total nonoperating revenues, net	187,215	49,975
Change in Net Position	103,899	(34,862)
Net Position - Beginning of Year	4,088,694	4,123,556
Net Position - End of Year	\$ 4,192,593	\$ 4,088,694

The accompanying notes are an integral
part of these financial statements.

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
STATEMENTS OF CASH FLOWS
YEARS ENDED SEPTEMBER 30, 2025 AND 2024

	2025	2024
Cash Flows Used In Operating Activities:		
Receipts from health facilities and others	\$ 30,000	\$ 30,000
Payments to vendors	(112,161)	(115,033)
Net cash used in operating activities	(82,161)	(85,033)
 Cash Flows Used In Noncapital Financing Activities:		
Grant payments to other organizations	-	(170,946)
 Cash Flows Provided By Investing Activities:		
Purchases of investments	(1,533,565)	(2,257,311)
Sales and maturities of investments	1,885,271	2,248,428
Receipts from investment income	94,449	215,347
Net cash provided by investing activities	446,155	206,464
 Net Increase (Decrease) in Cash and Cash Equivalents	363,994	(49,515)
 Cash and Cash Equivalents, Beginning of Year	2,283,742	2,333,257
 Cash and Cash Equivalents, End of Year	\$ 2,647,736	\$ 2,283,742
 Reconciliation of Operating Loss to Net Cash Used In Operating Activities:		
Operating loss	\$ (83,316)	\$ (84,837)
Adjustments to reconcile operating loss to net cash used in operating activities:		
Depreciation	148	296
Changes in:		
Prepaid insurance	186	372
Accounts payable and accrued expenses	821	(864)
Net cash used in operating activities	\$ (82,161)	\$ (85,033)

The accompanying notes are an integral
part of these financial statements.

NOTES TO FINANCIAL STATEMENTS

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Reporting Entity:

The Escambia County Health Facilities Authority (the “Authority”) was created on March 6, 1975 by resolution of the Escambia County Board of County Commissioners (the “County”). The Authority members are appointed by the County, with the operation and administration of the Authority governed by Chapter 154 Part III, Chapter 159 Part II, and Chapters 163 and 189 of the Florida Statutes. The Authority is self-supporting and generates revenues by providing financing for governmental and non-profit health care facilities within and outside of the State of Florida. There are no other component units which form the reporting entity.

Measurement Focus, Basis of Accounting and Financial Statement Presentation:

The Authority has adopted the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements-and Management’s Discussion and Analysis-For State and Local Governments* and Statement No. 37, *Basic Financial Statements-and Management’s Discussion and Analysis-for State and Local Governments: Omnibus*.

The financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Authority distinguishes between operating and nonoperating revenues and expenses. Operating revenues and expenses consist of charges for services and the costs of providing those services, including depreciation and amortization. All other revenues and expenses are reported as nonoperating.

The Authority applies all applicable Governmental Accounting Standards Board (“GASB”) pronouncements. Additionally, the Authority applies pronouncements of the Financial Accounting Standards Board (“FASB”) and its predecessor bodies, issued on or before November 30, 1989, unless those pronouncements contradict or conflict with GASB pronouncements.

Use of Estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Cash and Cash Equivalents:

For purposes of the statement of cash flows, the Authority considers all highly liquid investments with an original maturity of three months or less to be cash equivalents, including investments in the Local Government Surplus Funds Trust Fund Investment Pool. Maturities and reinvestments of invested funds are shown as purchases and sales and maturities of investments in the statement of cash flows.

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Capital Assets:

Capital assets are recorded at cost and are depreciated over the estimated useful lives of individual assets. Estimated useful life is management's estimate of the length of time that the asset is expected to meet service demands. The straight-line method of depreciation is used based on an estimated useful life of five years.

Leases:

The Authority recognizes right-of-use ("ROU") assets and lease liabilities with an initial, individual value of \$2,000 or more. At the commencement of the lease, the Authority initially measures the asset and the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The ROU asset is amortized on a straight-line basis over the lease term. The Authority monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Restricted and Unrestricted Resources:

When an expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

Reclassifications:

Certain amounts in the 2024 financial statements have been reclassified to conform to the presentation in the 2025 financial statements.

NOTE 2 - DEPOSITS AND INVESTMENTS

Deposits:

At September 30, 2025, the carrying amount of the Authority's deposits was \$3,809 and the bank balance was \$10,409, which was held by qualified public depositories under Chapter 280, Florida Statutes. Accordingly, these deposits are considered to be fully insured.

Concentration of Credit Risk:

The Authority's investment policy provides that except for U.S. Treasury securities, U.S. Government Agency securities, the Local Government Surplus Funds Trust Fund ("Florida PRIME"), investments insured by the Federal Deposit Insurance Corporation ("FDIC"), and certain money market funds, no more than 6% of the assets of the portfolio may be invested in the securities of any single issuer.

As of September 30, 2025 and 2024, 63% of the Authority's cash and equivalents and investments were in money market mutual funds and the Florida PRIME, which are exempt from the concentration risk policy, while the remaining 37% of investments were in U.S. Government obligations and corporate bonds through a custodial account. At September 30, 2025 and 2024, no assets subject to the concentration risk policy represented 10% or more invested in the securities of any single issuer.

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Custodial Credit Risk:

The Authority's investment policy requires securities to be held with a third-party custodian; and all securities purchased by, and all collateral obtained by the Authority to be properly designated as an asset of the Authority. The securities must be held in an account separate from the assets of the financial institution.

Credit Risk:

The investment of surplus funds and restricted reserve funds is governed by the provisions of Section 218.415, Florida Statutes, and Subsection 16 as to the types of investments that can be made. Pursuant to the provisions of this statute, the Authority has a comprehensive written investment policy which authorizes investments in the following securities:

- (a) Debt Obligations of the U.S. Treasury.
- (b) Government Agency Notes and Bonds.
- (c) Mortgage Backed Securities - U.S. Government Agencies and Federal Instrumentalities (U.S. Government Sponsored Agencies).
- (d) Corporate Bonds (Rated single A or better at time of purchase by at least one nationally recognized statistical rating organization "NRSRO").
- (e) Commercial paper (Rated A-1/P-1 or better by at least one NRSRO).
- (f) Interest Bearing Time Deposits, Checking and Savings Accounts (from financial institutions qualified under Section 280.02, Florida Statutes, unless exempted therefrom as provided in the Statute).
- (g) Bankers Acceptances (Rated A-1/P-1 or better by at least one NRSRO).
- (h) Taxable Municipal Bonds (Rated single A or better by at least one NRSRO).
- (i) Tax Exempt Municipal Bonds (Rated single A or better by at least one NRSRO).
- (j) Money Market Funds (Rated "AAAm" by Standard & Poor's or the equivalent by another rating agency), and other forms of investments which qualify under the following definition: Securities of, or other investments in, any open-end or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- (k) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- (l) Florida PRIME or any governmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, as provided in Section 163.01, Florida Statutes having a rating of "AAAm" by Standard & Poor's or the equivalent by another rating agency.
- (m) Investments authorized under Section 218.415 (16) and (17), Florida Statutes, as the same may be amended from time to time, which may not be specifically listed.
- (n) Other investments or securities which may be specifically approved from time to time by action of the Authority at a public meeting.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

The Authority’s investment policy states that a credit rating of “AAAm” by Standard & Poor’s or the equivalent by another rating agency is required for its investment in the Florida PRIME. Standard and Poor’s Ratings Services assigned its “AAAm” principal stability fund rating to the Florida PRIME as of September 30, 2025 and 2024. The Florida PRIME is an external 2a7-like investment pool, in which the fair value of the Authority’s position in the pool is the same as the value of the pool shares.

Additional information regarding the Local Government Surplus Funds Trust Fund may be obtained from the State Board of Administration.

The Authority’s investment policy states that a credit quality rating of single A or better from a nationally recognized rating agency is required at the time of purchase for its investments in corporate bonds. Moody’s Investor Services assigned rates ranging from the “Aa1” (Standard & Poor’s equivalent of “AA+”) rating to the “A2” (Standard & Poor’s equivalent of “A”) rating to the Authority’s investments in corporate bonds as of September 30, 2025 and 2024.

The Authority’s investment policy states that a credit quality rating of single “AAAm” by Standard & Poor’s or the equivalent is required for its investments in money market funds. Standard & Poor’s assigned the rate of “AAAm” to the Authority’s investments in money market funds as of September 30, 2025 and 2024.

Interest Rate Risk:

The Authority’s investment policy is structured to ensure appropriate diversification of investments as a means of managing its exposure to fair value losses arising from increasing interest rates.

Investments:

As of September 30, 2025, the Authority had the following investments:

Investment	Maturities	Balance
Money market mutual funds	Average of less than 60 days	\$ 498,775
Local government surplus funds trust fund	Average of 47 days	2,145,152
U.S. government obligations	Average of 1.43 years	1,146,420
Corporate bonds	Average of 1.17 years	399,309
		<u>\$ 4,189,656</u>

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued):

As of September 30, 2024, the Authority had the following investments:

Investment	Maturities	Balance
Money market mutual funds	Average of less than 60 days	\$ 147,069
Local government surplus funds trust fund	Average of 39 days	2,127,767
U.S. government obligations	Average of 0.41 years	1,406,305
Corporate bonds	Average of 0.48 years	<u>398,364</u>
		<u>\$ 4,079,505</u>

Fair Value of Investments:

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table presents assets carried at fair value at September 30, 2025:

	Level 1	Level 2	Level 3	Total
Money market mutual funds	\$ 498,775	\$ -	\$ -	\$ 498,775
U.S. government obligations	-	1,146,420	-	1,146,420
Corporate bonds	-	399,309	-	<u>399,309</u>
Total investments	<u>\$ 498,775</u>	<u>\$ 1,545,729</u>	<u>\$ -</u>	<u>\$ 2,044,504</u>

The following table presents assets carried at fair value at September 30, 2024:

	Level 1	Level 2	Level 3	Total
Money market mutual funds	\$ 147,069	\$ -	\$ -	\$ 147,069
U.S. government obligations	-	1,406,305	-	1,406,305
Corporate bonds	-	398,364	-	<u>398,364</u>
Total investments	<u>\$ 147,069</u>	<u>\$ 1,804,669</u>	<u>\$ -</u>	<u>\$ 1,951,738</u>

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Fair Value of Investments (Continued):

Securities classified in Level 1 are valued using the following approaches:

- Money market mutual funds: published fair value per share (unit) for each fund.

Securities classified in Level 2 are valued using the following approaches:

- U.S. Government obligations: quoted prices for identical securities in markets that are not active;
- Corporate bonds: quoted prices for similar securities in active markets.

The Local Government Surplus Funds Trust Fund is measured at cost and excluded from the fair value hierarchy disclosure.

NOTE 3 - CAPITAL ASSETS AND RIGHT-OF-USE ASSETS

Changes in capital assets and ROU assets for the years ended September 30, 2025 and 2024, were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital and ROU assets				
Office equipment	\$ 12,424	\$ -	\$ -	\$ 12,424
Right-of-use asset	45,958	-	-	45,958
Total capital and ROU assets	<u>58,382</u>	<u>-</u>	<u>-</u>	<u>58,382</u>
Accumulated depreciation and amortization				
Office equipment	(12,276)	(148)		(12,424)
Right-of-use asset	-	(14,779)	-	(14,779)
Total accumulated depreciation and amortization	<u>(12,276)</u>	<u>(14,927)</u>	<u>-</u>	<u>(27,203)</u>
September 30, 2025	<u>\$ 46,106</u>	<u>\$ (14,927)</u>	<u>\$ -</u>	<u>\$ 31,179</u>
Capital and ROU assets				
Office equipment	\$ 12,424	\$ -	\$ -	\$ 12,424
Right-of-use asset	-	45,958	-	45,958
Total capital and ROU assets	<u>12,424</u>	<u>45,958</u>	<u>-</u>	<u>58,382</u>
Accumulated depreciation and amortization				
Office equipment	(11,980)	(296)	-	(12,276)
September 30, 2024	<u>\$ 444</u>	<u>\$ 45,662</u>	<u>\$ -</u>	<u>\$ 46,106</u>

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 4 - CONDUIT DEBT OBLIGATIONS

The Authority is a conduit issuer of tax-exempt bonds and lease financing transactions (collectively “revenue bonds”) to fund capital projects for qualified private sector non-profit health care organizations (the “conduit debt borrowers”). As a conduit issuer, the Authority has no obligation to repay the revenue bonds from its general revenues. The Authority undertakes its financing activities pursuant to the provisions of Chapter 154, Part III and Chapter 159, Part II, Florida Statutes and applicable federal tax and securities regulations. The revenue bonds are limited obligations of the Authority payable only from funds made available by the conduit debt borrowers under the terms of financing documents for each issue.

The Authority has no taxing power and the revenue bonds do not constitute a debt or pledge of the full faith and credit of the Authority, Escambia County, the State of Florida or any political subdivision thereof. Accordingly, the revenue bonds are not reported as liabilities in the accompanying financial statements.

The outstanding balance of conduit debt obligations issued by the Authority was \$694,000,000 and \$732,335,000 at September 30, 2025 and 2024, respectively.

NOTE 5 - RISK MANAGEMENT

The Authority is exposed to various levels of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Authority carries insurance against certain of these risks and has other protections under Florida law for its public officers and employees for non-intentional tort liability, and financial liability connected with the issuance of its bonds. The Authority carries General Commercial Liability; Commercial Property with wind (hurricane coverage); and a Commercial Crime Policy and additional endorsements for Computer and Funds Transfer Fraud; Forgery and Alteration; and Credit, Debit or Charge Card Forgery. The Authority has implemented financial policies and procedures to establish a system of internal controls to minimize exposure to uninsured risks, including the engagement of a certified public accountant to provide extensive financial management and oversight services on a continuous basis. There have been no losses for these risks in any of the prior three fiscal years, and the Authority is not aware of any liabilities related to these risks as of September 30, 2025.

NOTE 6 - OPERATING LEASE

The Authority entered into a three-year lease agreement for the use of office space, effective October 1, 2024. An initial lease liability was recorded in the amount of \$45,958 upon adoption of GASB Statement No. 87. As of September 30, 2025 and 2024, the balance of the lease liability was \$31,179 and \$45,958, respectively. The Authority is required to make monthly principal and interest payments under the lease. Contractual lease payments increase by 2.5% on each anniversary of the rent commencement date. The lease has an interest rate of 3.61%.

ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 6 - OPERATING LEASE (Continued)

The future principal and interest lease payment liabilities for the year ended September 30, 2025, is as follows:

Year Ending September 30,	<u>Principal</u>	<u>Interest</u>	<u>Payments</u>
2026	\$ 15,313	\$ 553	\$ 15,866
2027	<u>15,866</u>	<u>-</u>	<u>15,866</u>
Total	<u>\$ 31,179</u>	<u>\$ 553</u>	<u>\$ 31,732</u>

The following table shows changes to the lease liability for the year ended September 30, 2025:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Payment</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Lease liability - operating	<u>\$ 45,958</u>	<u>\$</u>	<u>\$ (14,779)</u>	<u>\$ 31,179</u>	<u>\$ 15,313</u>

Lease expense for the right-of-use asset for the year ended September 30, 2025, and 2024, was as follows:

	<u>2025</u>	<u>2024</u>
Amortization expense by class of underlying asset:		
Office space	\$ 14,779	\$ -
Interest on lease liability	<u>1,086</u>	<u>-</u>
Total	<u>\$ 15,865</u>	<u>\$ -</u>

NOTE 7 - CHARITABLE GRANT PROGRAM

The Authority reinstated its Charitable Grant Program during fiscal year 2013 to improve health care related services to residents of Escambia County, Florida. At that time, the Authority designated \$250,000 to fund the Charitable Grant Program over five fiscal years (2013 - 2017). Under the program, funds for lower cost capital expenditures were made available to selected Escambia County non-profit organizations meeting certain requirements. The grants were not loans and did not require repayment by the recipient. The amount of grant funds available in each of the five fiscal years is \$50,000 and any amounts not awarded carry over to the following fiscal year. There were limits on the size of the grants awarded, the types of project eligible for funding, and other program requirements. A copy of the capital grant program guidelines can be found on the Authority's website. A mini grant program was established during fiscal year 2015 at \$25,000 to provide funds to local non-profits for special events, services or projects not involving capital expenditures.

**ESCAMBIA COUNTY HEALTH FACILITIES AUTHORITY
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024**

NOTE 7 - CHARITABLE GRANT PROGRAM (Continued)

The maximum amount of any mini grant is \$2,500. In January 2018, the Authority extended both grant programs indefinitely, subject to funds availability.

During the year ended September 30, 2025, the Authority did not expend any funding for capital grants. During the year ended September 30, 2024, the Authority expended \$120,946 for capital grants. At September 30, 2025 and 2024, \$4,936 was available for additional capital grants.

NOTE 8 - RESTRICTED NET POSITION

During a prior year, the Authority received a contribution of \$370,904 from a local non-profit corporation, subject to the Authority agreeing to restrict the funds for use as capital grants to assist local non-profit organizations providing services which improve the health and wellbeing of residents of Escambia County. During the year ended September 30, 2024, the Authority expensed \$50,000 of restricted funds and transferred the remaining \$692 to the charitable grant program.

OTHER REPORTS



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Directors
Escambia County Health Facilities Authority
Pensacola, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Escambia County Health Facilities Authority (the “Authority”) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority’s basic financial statements, and have issued our report thereon dated March 16, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Saltmarsh".

Pensacola, Florida
March 16, 2026



**INDEPENDENT ACCOUNTANT’S REPORT
ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES**

Board of Directors
Escambia County Health Facilities Authority
Pensacola, Florida

We have examined the Escambia County Health Facilities Authority’s (the “Authority’s”) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the Authority’s compliance with those requirements. Our responsibility is to express an opinion on the Authority’s compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Authority’s compliance with those requirements and performing such procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Authority’s compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Authority and the Auditor General, State of Florida, and is not intended and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Saltmarsh".

Pensacola, Florida
March 16, 2026



MANAGEMENT LETTER

Board of Directors
Escambia County Health Facilities Authority
Pensacola, Florida

Report on the Financial Statements

We have audited the financial statements of Escambia County Health Facilities Authority (the “Authority”) as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 16, 2026.

Auditor’s Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and our Independent Accountant’s Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 16, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. This information is included in the notes to the financial statements. There are no component units.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Section 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Independent Special District

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported:

- a. The total number of Authority employees compensated in the last pay period of the Authority's fiscal year as zero (0).
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the Authority's fiscal year as two (2).
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$0.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$59,054.
- e. There were no construction projects with a total cost of at least \$65,000 approved by the Authority that are scheduled to begin on or after October 1 of the fiscal year being reported.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the Authority amends a final adopted budget under Section 189.016(6), Florida Statutes, as a favorable variance of \$203,900.

Board of Directors
Escambia County Health Facilities Authority

Property Assessed Clean Energy (PACE) Programs

Section 10.554(1)(i)6.a., Rules of the Auditor General, requires us to report whether the Authority operated a Property Assessed Clean Energy (PACE) program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes. For the year ended September 30, 2025, the Authority did not operate a PACE program within its geographical boundaries.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Pensacola, Florida
March 16, 2026